



Methodological Approach and Experience in Developing Management Plans for the Emerald Network Sites in Moldova

Aurel Lozan World Bank

7 November 2025















Policy and Institutional Context

Implemented under EU4Environment Result 4.1 led by the World Bank

Emerald Network = Bridge from Bern Convention to Natura 2000

According to the Country Work Plan (CWP), the Bank assisted the GoM/MoE in developing three model Management Plans:

Emerald Site Nistrul de Jos (SENJ) – wetland & mosaic type

Emerald Site Codru (SEC) – forest type (Central European broadleaved forest)

Emerald Site Vrănești Steppe (SESV) – steppe & partially wetland type

Main goal: establish replicable models for the entire Emerald Network in Moldova















Context and Motivation

- > 61 adopted Emerald sites (277 157 ha or 8.1% of territory)
- > 27 habitats & 163 species of European importance
- > sufficiency index 24%
- > Target (2030): 11% coverage and 80% sufficiency
- > Only 46% of sites currently have management plans

The task of the WB under the EU4Environment was to create a standardized & science-based methodology to help move forward















Purpose of involvement

- Develop evidence-based & adaptive plans compatible with Bern Resolutions 4 & 6 and EU Habitat Directives
- Integrate ecological data, spatial planning and economic feasibility
- Transform policy commitments into operational, site-level management tools
- Provide a template for future Natura 2000 integration















Methodological Framework

Core elements of the approach:

- Diagnostic assessment (SDF review + field verification)
- Definition of Conservation Objectives (OSC)
- Ecological zonation and planning per habitat type
- Costed Action Plan (2026–2035)
- Monitoring & adaptive management cycle















ES designing Process (2023 – 2025)

- 1) Baseline review and GIS screening of SDFs
- 2) Field verification and species/habitat updates
- 3) Habitat re-typing and EUNIS cross-mapping
- 4) Threat/pressure analysis
- 5) Drafting and consultations (with all interested)
- 6) Final approval and integration by MoE















Innovations Introduced

- Functional ecological perimeter concept to propose corrections in SDF area discrepancies (TBC by the MoE)
- Unified template for all ecosystem types
- EUNIS to Natura 2000 crosswalk for habitat codes
- GIS for monitoring ecological change
- Additional expertise
- Participatory validation
- Costed Action Plans with phasing and responsibilities













Key actions

Budget



Case Study 1: ESNJ (Wetland Complex - Lower Nistru)

Parameter: Details:

Verified area 11193 ha 12 isolated areas (vs 59200 ha in SDF)

Dominant habitats C3.2 reedbeds, E3.4 wet meadows, G1.1 riparian forests

Main pressures Drainage, invasives (Acer negundo, Ailanthus altissima),

pasture pressure

Hydro-ecological restoration, connectivity corridors,

reedbed management

€3.4 million (2026–2035)















Case Study 1: ESNJ (Wetland Complex - Lower Nistru)

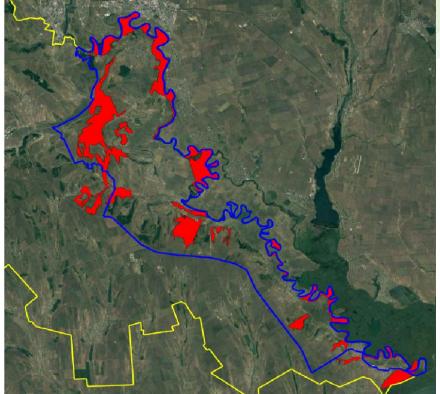
Key ESNJ Habitats and the Boundary of the National Park Nistrul de Jos:



- 11193.4 ha technical planning and the GIS-based monitoring (operational boundary)
- **59200 ha** formally adopted area (SDF)
- 12 core sectors (habitats) are valuable critical remnants of a once extensive wetland area in the historical Lower Dniester wetland complex

















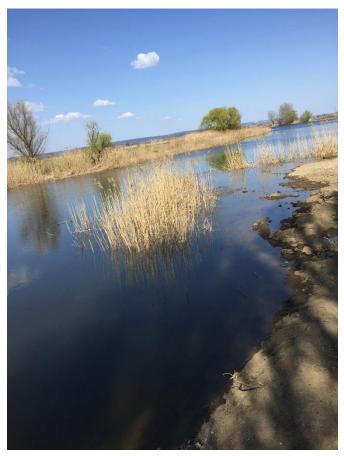


EU4EnvironmentGreen Economy in Eastern Partner Countries

Case Study 1: ESNJ

Grădina Turcească (Turkish Garden) (46°40'29.38"N; 29°36'47.80"E)























Case Study 2: Emerald Site Codru (SEC) (Forest type)

Parameter: Details:

Area

Dominant habitats

Pressures

Actions

Budget

6498 ha (including NR Codrii 5172,2 ha)

Oak-hornbeam and beech assemblages (G1.A1, G1.6)

Illegal logging, over-grazing, invasives (Robinia

pseudoacacia, Ailanthus altissima, Acer negundo)

Close-to-nature silviculture, game management,

restoration corridors

€ 1.35 million (2026–2035)













Case Study 2: Emerald Site Codru (SEC)

General map of the SEC:

- Strict protection zone (core area)
 (Zone A) 723 ha
- Buffer zone (Zone B) 4,449.2 ha
- Transition zone (Zone C) –
 approximately 12,300 ha



















EU4EnvironmentGreen Economy in Eastern Partner Countries

Case Study 2: Emerald Site Codru (SEC)

The black woodpecker (*Dryocopus martius*) is the largest woodpecker in Europe















Budget



Case Study 3: Emerald Site Steppe Area Vrănești (SESV)

Parameter: Details:

Area 147 ha (potetial [and need for] for expansion)

Re-classification from D4.1 mires \rightarrow E6.222 Sub-Pannonian halophilous steppe

(= 1530 Natura 2000)

Key (factual) habitats Halophilous steppe + temporary wet meadows (E3.4, C3.2)

Key flora Stipa spp., Adonis vernalis, halophytes

Pressures Illegal logging, over-grazing, invasives (Robinia pseudoacacia,

Ailanthus altissima, Acer negundo)

Actions Rotational pasturing, native grass reseeding, invasive control

€ 0.265 million (2026–2035)





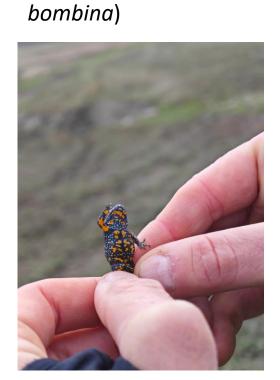








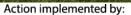
The European fire-bellied toad (Bombina



EU4EnvironmentGreen Economy in Eastern Partner Countries

Case Study 3: SESV





















Cross-Site Challenges

Category:

Data
Habitat Typology
Species
Governance
Finance
Socio-ecological

Observed Issue:

SDF boundaries vs ecological reality (e.g. SENJ)
Outdated codes / misclassified units (e.g. SESV)
Incomplete inventories (e.g. SEC)
Fragmented datasets between MoE, Moldsilva, ICAS
Limited budget forecast and donor alignment
Competing land uses and grazing pressure















Solutions and Innovations

Challenge	Solution	Outcome	Example	
Area mismatch	Functional ecological perimeter	Accurate management unit	SENJ	
Habitat errors	Re-typing under EUNIS 2022	Valid classification	SESV	
Species gaps	Expert validation &	Reliable biodiversity data	SEC	
	monitoring	Unified baseline for MoE	All	
Fragmented data	Integrated GIS database	& WB		
Lack of monitoring	Annex 10 indicator protocol	Natura 2000-ready	All	
	Action implement	reporting		
resident uniformation of				















Cross-Cutting Lessons Learned

- Standardization enables replication nationally and regionally
- Field verification is crucial for data credibility
- Adaptive management links science and policy
- Stakeholder participation creates ownership
- Financial phasing ensures realistic implementation















Results and Outputs (2025)

- 3 Management Plans covering > 18 000 ha under EU4Environment pilot
- 33 priority measures costed and sequenced
- 3 Local Advisory Groups operational
- > 150 stakeholders consulted across 8 districts
- Templates and protocols ready for replication and GEF-8 use















Scalability and Conclusions

- Methodology to feed into GEF-8 REMAP & TerraMoldova projects
- Basis for future Natura 2000 alignment and EaP regional transfer
- Demonstrates how data discrepancies can be turned into policy learning
- Three ecosystems one methodology shared vision















Acknowledgments

Prepared by the World Bank team under Fisseha Tessema's coordination

Concept and technical design by Aurel Lozan & Marc Roekaerts, with input from Otars Opermanis and Oksana Kovalenko

Supported by EcoContact team (Natalia Guranda, Ion Marin, Ekaterina Melnicenco, Theodor Glăvan-Caranghel)

Special thanks Bogdan Popa (Romania), Elena Tofan-Dorofeev, Natalia Jardan, Nica Moţpan for expert contributions









